# The Borough of Sayreville Community Development Block Grant Consolidated Annual Performance Evaluation Report (CAPER) 2023

### This Plan was created in accordance with the Community Development Objectives set forth by:

# The Community Development Block Grant Committee Mary Novak Karen Bailey-Bebert

In conjunction with the members off the governing body of

The Borough of Sayreville

Mayor Kennedy O'Brien

Council President Donna Roberts

Councilman Daniel Balka

Councilman Michael Colaci

Councilman Christian Onuoha

Councilman Stanley Synarski

Councilman John Zebrowski

Glenn Skarzynski, Business Administrator Denise Biancamano, Chief Financial Officer

David Samuel, CME Associates, Borough Engineer

Prepared by,
Gwendolyn Knight, CDBG Coordinator

#### **CR-05 - Goals and Outcomes**

#### Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

This Consolidated Annual Performance and Evaluation Report (CAPER) describes the activities undertaken during the program year beginning July 1, 2023 and ending June 30, 2024 using Federal funds granted to the Borough of Sayreville by the U.S. Department of Housing and Urban Development (HUD) under the Community Development Block Grant (CDBG) program. Activities and accomplishments described in this report primarily benefit low-income and moderate-income residents of the Sayreville Borough, neighborhoods with a higher concentration of low-income and moderate-income residents, and the municipality as a whole.

A complete draft of this report was made available for public review and comment for a 15-day period beginning September 11, 2024 and ending September 26, 2024. The availability of the report was publicly advertised consistent with the provisions of the Citizen Participation Plan. There were no public comments.

In FY 2023, the Borough drew down funds for the following CDBG projects:

- 1. IDIS 102 Grant Administration \$5,000.00
- 2. IDIS 106 Senior Center Parking Lot Renovations \$148,163.44

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected  - Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected - Program Year	Actual – Program Year	Percent Complete
Grant Administration	grant administration	CDBG: \$ / CDBG- CV1: \$ / CDBG- CV3: \$	Other	Other	1	0	0.00%	1	0	0.00%
Housing Rehabilitation Program	Affordable Housing	CDBG: \$	Homeowner Housing Rehabilitated	Household Housing Unit	2	0	0.00%			
Public Facilities - Senior Citizens	Non-Housing Community Development	CDBG: \$ / CDBG- CV1: \$ / CDBG- CV3: \$	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	2000	4104	205.20%	0	2000	
Public Facility Improvements - Parks	Non-Housing Community Development	CDBG: \$	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	5000	0	0.00%	3000	0	0.00%

Public Infrastructure - Street Improvements	Non-Housing Community Development	CDBG: \$	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	5000	0	0.00%		
Public Services	Non-Housing Community Development	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	0			
Public Services	Non-Housing Community Development	CDBG: \$	Public service activities for Low/Moderate Income Housing Benefit	Households Assisted	400	0	0.00%		

Table 1 - Accomplishments - Program Year & Strategic Plan to Date

Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

Funds spent during 2023 addressed high priority needs identified in the 2020-2024 Consolidated Plan, specifically the needs for improvements to the Senior Center Facility. In addition, the administration and planning funds spent were on planning and administrative activities, keeping the program moving forward and being poised to meet increased community need with after effects of coronavirus restrictions that are still being lifted enough to allow implementation to increase.

#### CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted). 91.520(a)

	CDBG
White	67
Black or African American	13
Asian	16
American Indian or American Native	2
Native Hawaiian or Other Pacific Islander	2
Total	100
Hispanic	12
Not Hispanic	0

Table 2 – Table of assistance to racial and ethnic populations by source of funds

#### Narrative

In FY 2023, the Borough drew down funds for the following CDBG projects:

- 1. IDIS 102 Grant Administration \$5,000.00
- 2. IDIS 106 Senior Center Parking Lot Renovations \$148,163.44

#### CR-15 - Resources and Investments 91.520(a)

#### Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year		
CDBG	public - federal	233,280	153,163		
Other	public - federal	0			

**Table 3 - Resources Made Available** 

#### Narrative

#### Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
Borough Wide	100	15	Borough Wide
			Senior Center
Senior Center		85	Improvements

Table 4 – Identify the geographic distribution and location of investments

#### **Narrative**

#### Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

Primarily, all CDBG funded activities are not leveraged. During PY 2023 no publicly owned land or property located within the Borough was used to addressed the needs identified in the plan.

#### CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be		
provided affordable housing units	0	0
Number of Non-Homeless households to be		
provided affordable housing units	0	0
Number of Special-Needs households to be		
provided affordable housing units	0	0
Total	0	0

Table 5 – Number of Households

	One-Year Goal	Actual
Number of households supported through		
Rental Assistance	0	0
Number of households supported through		
The Production of New Units	0	0
Number of households supported through		
Rehab of Existing Units	0	0
Number of households supported through		
Acquisition of Existing Units	0	0
Total	0	0

Table 6 - Number of Households Supported

### Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

Due to the limited amount of CDBG grant funds, the Borough of Sayreville does not use funds to provide affordable housing through the CDBG program. The Sayreville Housing Authority administers the Section 8 tenant based rental assistance program. All other interested parties are referred to the County of Middlesex for Service.

No housing rehab was funded in FY 2023. Applicants are referred to the County of Middlesex for funding through the HOME program as funds are available.

#### Discuss how these outcomes will impact future annual action plans.

It is anticipated that the Borough of Sayreville will continue to try utilize their CDBG grant to fund public facility and public infrastructure funding. However, the needs versus the funding available each year will be reviewed and there may be future years where housing is funded.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	0	0
Low-income	0	0
Moderate-income	0	0
Total	0	0

Table 7 – Number of Households Served

#### **Narrative Information**

Accomplishments to date are reported by PR-03 Activity Summary, which include CDBG Beneficiaries by Income Category for housing and non-housing based on expenditures during the program year. No housing-related expeditures were reported this year.

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c) Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Any homeless or unsheltered persons in the Borough of Sayreville are assisted by first responders to address any immediate needs and referred to Middlesex County for long term care.

The Middlesex County CoC processes the applications for the homeless housing in Sayreville.

#### Addressing the emergency shelter and transitional housing needs of homeless persons

The Borough of Sayreville coordinates efforts with local houses of worship and Middlesex County to assist those in need of emergency or transitional housing

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The Borough of Sayreville directly helps those facing homelessness by eviction or foreclosure through fair housing provided by the Puerto Rican Action Board (PRAB)- Housing Coalition. In addition, the Borough of Sayreville works with the Sayreville Housing Authority for Section 8 tenant based rental assistance in an effort to combat the threat of homelessness for vulnerable populations

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The Borough of Sayreville cooperates with the County of Middlesex County Continuum of Care to assist those making the transition from emergency to permanant housing. In addition, the Borough works closely with those County agencies and departments that provide service and housing to the homeless whether they are chronically homeless individuals and families, families with children, veterans and

their families, and unaccompanied youth.

#### CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

The Borough of Sayreville does not currently have public housing

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

N/A

Actions taken to provide assistance to troubled PHAs

N/A

#### CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

The State of New Jersey has a constitutional obligation to provide affordable housing and Sayreville has completed and received approval for Third Round Affordable Housing Plan to administer over 400 affordable units, including 63 units for very low income households between now and 2025. To the extent that land use controls or growth limitations would otherwise have negative effects on providing affordable housing, the Borough has engaged in a series of redevelopment and zoning overlay initiatives to create additional afffordable units. Affordable housing opportunities are also captured through the collection of Non-Residential Development fees, which are used towards affordable housing projects.

Building code compliance and property maintenance provisions have been strengthened through local legislation, which requires all vacant and abandoned properties to register with the Borough. All of these initiatives, in tandem, work to encourage residential investment and its ultimate return.

In summary, the Borough is proactive in it's approach to the preservation and creation of affordable housing.

#### Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The Borough's challenge of meeting the needs of the underserved and facing the stark municipal budget constraints is similar to nearly every municipality in the State of New Jersey.

In addition, the impacts of the coronavirus pandemic have increased the obstacles to providing public services and creating/maintining affordable housing. Furthermore, the needs of many families, including the already underserved, only increased during the pandemic as unemployment has and is still soaring. The Borough has made a concerted effort to listen and understand the needs of the community and ensure that CDBG Annual Funds are responsive to those needs. This includes prioritizing the needs for seniors and working with local social service agencies to increase the support for crucial public services.

#### Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

Lead based paint hazard reduction has been integrated into the Borough's housing policies and programs. In addition, the EPA guidelines for Renovation, Repair and Painting effective in 2010 have also been incorporated. The lead guidelines require that:

1. The guidelines for the Housing Rehabilitation Program comply with the lead based paint hazards at

#### 24 CFR Part 35.

- 2. When paint is disturbed in the course of non-emergency rehabilitation work in properties constructed prior to January 1, 1978, only a qualified contractor performs lead hazard reduction activities. The contractor must employ a certified lead-based paint abatement supervisor, or have employees certified in lead-based paint abatement. Certified testing companies perform a prerehabilitation risk assessment for lead-based paint hazards and a post-rehabilitation clearance test for lead dust hazards where the non-emergency work disturbs a painted surface. Contractors trained in Lead Safe Work practices may be employed on projects costing less than \$25,000.
- Where emergency work is completed, to the maximum extent practicable, occupants must be protected from exposure to lead in dust and debris generated.
   Lead paint hazard reduction is an eligible rehabilitation activity funded by the Housing Rehabilitation Program. Note that the Housing Rehabilitation program was not funded in FY 2020. These guidelines will be applicable to previous years and as needed, if Housing Rehab is funded in future years..

#### Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

These programs are a priority for the Borough and will continue to be priorities as identified in the 2020-2024 Consolidated Plan:

- Renovations and upgrades to housing for low and moderate income senior citizens
- ADA improvments for disable seniors
- Transportation for senior and disabled residents;

One of the most important tools in reducing poverty is to decrease the cost of housing. High housing costs reduce the ability of families, especially seniors, to pay for other essential needs, such as food, clothing, and education.

In addition, the Borough of Sayreville continues to coordinate efforts with the County of Middlesex, the Sayreville Office on Aging, the Sayreville Housing Authority and other agencies to address the number of families living in poverty and populations that are at risk of falling into poverty.

#### Actions taken to develop institutional structure. 91.220(k); 91.320(j)

The Borough of Sayreville Community Development Block Grant Coordinator is responsible for ensuring coordination between Borough, State, County Federal and Private entities to overcome gaps in the delivery of Sayreville's CDBG program. The Borough participates in a referal system with these entities to ensure the needs of low and moderate income residents are being addressed and affordable and supportive housing goals are being achieved.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The Borough of Sayreville seeks to avoid fragmented or duplicative delivery of services for low and moderate income residents of the Borough. The Borough implemented the following strategies and actions during PY2023 to address identified obstacles to meeting underserved needs:

Explored funding opportunities from federal, state, and private resources to address needs of the underserved;

Leveraged resources to better match resources to needs;

Worked with the Department Public Works and Engineering to implement criteria when assessing facility projects to better serve low- and moderate-income communities;

Continue to prioritize services to the elderly

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

The Borough paricipates in Fair Housing Month each year to inform residents about their rights and responsibilities. Educational pamphlets, posters and flyers are displayed in an effort to better educate residents on equal opportunity protections they are entitled to by law

#### CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The Borough of Sayreville monitors all projects selected for funding in four phases. During the planning phase, all projects are reviewed for eligibility and conformance with strategic plan objectives. During implementation, the projects are reviewed for budget compliance, timliness compliance and contract compliance. At project close out, the project files are reviewed for completeness and to ensure that all appropriate documentation is included in the file.

The standards and procedures for compliance monitoring are designed to ensure that:

- 1) objectives of the CDBG program are met
- 2) program activities are progressing in compliance with the specifications and schedule for each program
- 3) recipients are in compliance with other applicable laws, implementing regulations, and with the requirements to affirmatively further fair housing and minimize displacement of low-income households.

The Borough continued to carry out monitoring activities and internal audits to ensure that it complies with all HUD and CDBG program requirements. The Community Development Staff person was the designated representative for the preparation, submission, implementation, and monitoring of the 2023 Annual Action Plan, which covered the period July 1, 2023 to June 30, 2024 and for this Comprehensive Annual Performance and Evaluation Report (CAPER), which covers the same time period.

#### Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

The Borough will place the CAPER document on public display for a period in excess of the required 15 days from September 11, 2024 through September 26, 2024. The draft CAPER was put on public display on the Borough's website and the public notice was both posted on the website and in the local

paper. The Borough has made accomodations to assist non-English speaking persons through translation services and person with disabilities with specialized individual accomodations.

#### CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

Ongoing assessments of community needs and ongoing successes of the CDBG program in addressing those needs suggest that no significant changes are needed in the program's objectives. While always aware of opportunities to improve, the Borough believes that the overall direction and implementation of its CDBG program meet both the requirements of the federal government and the needs of our local residents.

In summary, the Borough of Sayreville CDBG does not recommend any changes to the program delivery at this time.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

#### CR-45 - CDBG 91.520(c)

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Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

#### CR-58 - Section 3

#### Identify the number of individuals assisted and the types of assistance provided

Total Labor Hours	CDBG	HOME	ESG	HOPWA	HTF
Total Number of Activities	0	0	0	0	0
Total Labor Hours	0				
Total Section 3 Worker Hours	0				
Total Targeted Section 3 Worker Hours	0				_

Table 8 – Total Labor Hours

Qualitative Efforts - Number of Activities by Program	CDBG	HOME	ESG	HOPWA	HTF
Outreach efforts to generate job applicants who are Public Housing					
Targeted Workers					
Outreach efforts to generate job applicants who are Other Funding					
Targeted Workers.					
Direct, on-the job training (including apprenticeships).					
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.					
Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching).					
Outreach efforts to identify and secure bids from Section 3 business concerns.					
Technical assistance to help Section 3 business concerns understand and bid on contracts.					
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.					
Provided or connected residents with assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.					
Held one or more job fairs.					
Provided or connected residents with supportive services that can provide direct services or referrals.					
Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.					
Assisted residents with finding child care.					
Assisted residents to apply for, or attend community college or a four year educational institution.					
Assisted residents to apply for, or attend vocational/technical training.					
Assisted residents to obtain financial literacy training and/or coaching.					
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.					
Provided or connected residents with training on computer use or online technologies.					
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.					
Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act.					

Ī	Other.			
	outer.			

Table 9 – Qualitative Efforts - Number of Activities by Program

#### **Narrative**

#### **Attachment**

#### **COVER PAGE**

The Borough of Sayreville

Community Development Block Grant

Consolidated Annual Performance Evaluation Report

(CAPER)

2023

#### October 2024

This Plan was created in accordance with the Community Development Objectives set forth by:

The Community Development Block Grant Committee

Mary Novak

Karen Bailey-Bebert

In conjunction with the members off the governing body of

The Borough of Sayreville

Mayor Kennedy O'Brien

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### Glenn Skarzynski, Business Administrator Denise Biancamano, Chief Financial Officer

David Samuel, CME Associates, Borough Engineer

Prepared by,

Gwendolyn Knight, CDBG Coordinator

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CAPER 23

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09/05/2024

Notery Public State of Wisconsin Courty of Brow

Му соттавления эксплек

VICKY FELTY Notary Public State of Wisconsin

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## NOTICE OF AVAILABILITY AND PUBLIC HEARING

#### COMPREHENSIVE ANNUAL PERFORMANCE AND EVALUATION REPORT (CAPER) FOR CDBG PROGRAM YEAR 2023 BOROUGH OF SAYREVILLE

In accordance with U.S. Department of Housing and Urban Development's Community Development Block Grant regulations, the Borough of Sayreville has prepared its Fiscal Year 2023 Consolidated Annual Performance and Evaluation Report (CAPER) for its Community Development Block Grant Program. This report contains information including: 1) Summary of the resources and accomplishments, 2) Status of actions taken during the year to implement the goals outlined in the Consolidated Plan, and 3) Evaluation of the progress made during the year in addressing identified priority needs and objectives.

A draft of the 2023 Comprehensive Annual Performance and Evaluation Report will be available on the Borough's website <a href="www.sayreville.com">www.sayreville.com</a> from September 11, 2024, through September 25, 2024 and citizens will be available to view a hard copy at the Borough of Sayreville. Citizens can contact Gwendolyn Knight, CDBG Coordinator by email at <a href="gknight@sayreville.com">gknight@sayreville.com</a> to arrange to view the CAPER. Any Borough of Sayreville concerned citizen can submit written comments to Gwendolyn Knight, CDBG Coordinator, 167 Main Street, Sayreville, NJ 08872 or by email at <a href="gknight@sayreville.com">gknight@sayreville.com</a>.

The Borough will hold a public hearing for citizens desiring to comment on the CAPER Report on September 17, 2024 at 10:00 a.m., at the Sayreville Municipal Building located at 167 Main St, room 308. The Township intends to submit the FY 2023 Comprehensive Annual Performance and Evaluation Report to the U.S. Department of Housing and Urban Development on or about September 28, 2024.

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Order#

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#### **AFFIDAVIT OF PUBLICATION**

Order Number: 10527761

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09/05/2024

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# NOTICE OF AVAILABILITY AND PUBLIC HEARING

# COMPREHENSIVE ANNUAL PERFORMANCE AND EVALUATION REPORT (CAPER) FOR CDBG PROGRAM YEAR 2023 BOROUGH OF SAYREVILLE

In accordance with U.S. Department of Housing and Urban Development's Community Development Block Grant regulations, the Borough of Sayreville has prepared its Fiscal Year 2023 Consolidated Annual Performance and Evaluation Report (CAPER) for its Community Development Block Grant Program. This report contains information including: 1) Summary of the resources and accomplishments, 2) Status of actions taken during the year to implement the goals outlined in the Consolidated Plan, and 3) Evaluation of the progress made during the year in addressing identified priority needs and objectives.

A draft of the 2023 Comprehensive Annual Performance and Evaluation Report will be available on the Borough's website <a href="www.sayreville.com">www.sayreville.com</a> from September 11, 2024, through September 25, 2024 and citizens will be available to view a hard copy at the Borough of Sayreville. Citizens can contact Gwendolyn Knight, CDBG Coordinator by email at <a href="gknight@sayreville.com">gknight@sayreville.com</a> to arrange to view the CAPER. Any Borough of Sayreville concerned citizen can submit written comments to Gwendolyn Knight, CDBG Coordinator, 167 Main Street, Sayreville, NJ 08872 or by email at <a href="gknight@sayreville.com">gknight@sayreville.com</a>.

The Borough will hold a public hearing for citizens desiring to comment on the CAPER Report on September 17, 2024 at 10:00 a.m., at the Sayreville Municipal Building located at 167 Main St, room 308. The Township intends to submit the FY 2023 Comprehensive Annual Performance and Evaluation Report to the U.S. Department of Housing and Urban Development on or about September 28, 2024.

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